Everything about CERCLA You Were Afraid to Ask: Superfund Basics for Environmental Business Lawyers



Presented by: Environmental, Energy and Resources Law

Committee of the Business Law Section

Cosponsored by: Young Lawyers Division, Section of Environment,

Energy and Resources

Federal CERCLA Authority

- Section 103 Reporting Requirements
- Section 104 Response and Information Authority
- Section 105 Listing Authority
- Section 106 Unilateral Orders
- Section 107 Cost Recovery
- Section 107 (I) and (r) Liens

CERCLA Cause of Action

- Release
 - exclusions
- Hazardous Substances
 - exclusions
- Facility
- Response Costs
 - necessary
 - consistent with NCP
- PRP
- beware of Bell Atlantic v. Twombly

Type of Liability

- Strict
- Retroactive
- Joint and Several
 - divisibility (apportionment)
 - equitable (allocation)

PRPs

- Owners
 - equipment lessors
 - lenders
 - corporate entities
- Operators
 - developers moving dirt
 - shopping center managers
- Generators
 - Burlington Northern
 - Tolling Agreements
 - De Micromis (pre 4/01)
 - MSW (pre-4/01)
- Transporters

Defenses to Liability

- 107(b)
 - Act of God
 - Act of War
 - Third Party
 - solely caused
 - no contractual relationship
 - due care
 - precautions
- Landowner Liability Protections

Landowner Liability Protections (LLPS)

- Innocent Landowner (ILO)
- Bona Fide Prospective Purchaser (BFPP)
- Contiguous Property Owner (CPO)

Elements of LLPs

- Pre-Acquisition
 - All Appropriate Inquiry
 - Not PRP or affiliated with PRP
- Post-Acquisition
 - Complied with Reporting Requirements
 - Undertakes "Appropriate Care"
 - Cooperate and Provide Access
 - Comply With LUCs
 - Comply with Information Requests or Subpoenas

Contribution Actions

- 113(f)(1)- civil action
- 113(f)(3)- administrative settlement
 - state consent orders
 - voluntary cleanup agreements
- 107(a)(4)- voluntary cleanups

Sources of Liability

- Federal / State / Local Laws and Regulations
- State / Federal Common Law
- Violation of Representations and Warranties -Contract of Sale
- State Environmental Disclosure / Notification Laws
- State "Superfund" Laws
- Federal "Superfund" Laws
- Government Action Against Owner / Operator
- Private Party Cost Recovery
- Third Party Liability / Toxic Torts
- Liability of Lender as "Owner / Operator."

Owner Liability **Operator Liability** Lender Liability Seller Liability **Purchaser Liability Landlord Liability Tenant Liability Operator Liability** Similar Standards

Owner Liability

- By Common Law
- Be Federal Law
- By State Law
- By Contract

Superfund Liability

- Strict
- Joint
- Several
- Retroactive

Discussion of Hypothetical Example and Key Concepts

Panelists:

- Moderator: David Roth, Partner
- Panelists:
 - Frank H. Hackmann
 Partner, Sonnenschein Nath & Rosenthal LLP
 - Charles F. "Chuck" Helsten,
 Partner, Hinshaw & Culbertson, LLP
 - Lawrence SchnapfPrincipal of Schnapf Law Offices

Hypothetical Piece of Property

- For the last 24 years a paved surface parking lot in an urban area
- Visually Unremarkable
- But if you look further back, you find ...

- A Former Manufacturing Plant from the late 1800's which
 - Made "white lead" as a paint pigment
 - Or, handled large volumes of solvents
 - Or, was a former tannery
 - Or, a chemical plant, etc.
 - Or, old wells, etc., etc.

Two Points of View

- Seller Frank Hackmann
- Buyer Charles "Chuck" Helsten

Plus Commentary From

- David Roth, Moderator
- Lawrence Schnapf, Commentator

Typical Topics

- Representations and Warranties
- Historical Site Use
- Presence of Detected Chemical or Substance
 - Above VCP Levels
 - Below VCP Levels

- Potential for undisclosed (or unknown) subsidiaries
- Prior On Site solvent usage
- Potential vapor intrusion

Tradeoffs Involved

- Some Risk in any Real Estate Transaction
- Assess Risk
 - Factor into Price, Terms and Conditions

Testing Questions

- When to Test
- Type of Test
- Disclosure of Results

Know in Advance

- Types of Tests
- Who Will Report
- Possible Deal Impact
- Other Factors

Where possible, do the testing

- Evaluate results
- Place in context
- Exercise pathways
- Meet and confer with evaluators and, if appropriate, regulators
- Identify future actions

Conclusions

- No "one size fits all"
- Tailor to client needs
- Assess testing issues carefully
- Include all points of view on development project

Focus on What Is:

- Environmentally Sound
- Legally Required
- Federal, State, Local

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Questions and Answers